

WISCONSIN LEGISLATIVE COUNCIL RULES CLEARINGHOUSE

Ronald Sklansky Clearinghouse Director

Richard Sweet Clearinghouse Assistant Director Terry C. Anderson Legislative Council Director

Laura D. Rose Legislative Council Deputy Director

CLEARINGHOUSE REPORT TO AGENCY

[THIS REPORT HAS BEEN PREPARED PURSUANT TO S. 227.15, STATS. THIS IS A REPORT ON A RULE AS ORIGINALLY PROPOSED BY THE AGENCY; THE REPORT MAY NOT REFLECT THE FINAL CONTENT OF THE RULE IN FINAL DRAFT FORM AS IT WILL BE SUBMITTED TO THE LEGISLATURE. THIS REPORT CONSTITUTES A REVIEW OF, BUT NOT APPROVAL OR DISAPPROVAL OF, THE SUBSTANTIVE CONTENT AND TECHNICAL ACCURACY OF THE RULE.]

CLEARINGHOUSE RULE 01-097

AN ORDER to amend Trans 276.07 (16), (18) and (19); and to create Trans 276.07 (34m) and (34r), relating to allowing the operation of double bottoms and certain other vehicles on certain specified highways.

Submitted by **DEPARTMENT OF TRANSPORTATION**

08-15-01 RECEIVED BY LEGISLATIVE COUNCIL.

09-07-01 REPORT SENT TO AGENCY.

RS:WF:jal

NO V

NO 1

LEGISLATIVE COUNCIL RULES CLEARINGHOUSE REPORT

reported as noted below: 1. STATUTORY AUTHORITY [s. 227.15 (2) (a)] YES Comment Attached NO FORM, STYLE AND PLACEMENT IN ADMINISTRATIVE CODE [s. 227.15 (2) (c)] Comment Attached YES NO 1 CONFLICT WITH OR DUPLICATION OF EXISTING RULES [s. 227.15 (2) (d)] YES NO / Comment Attached ADEQUACY OF REFERENCES TO RELATED STATUTES, RULES AND FORMS [s. 227.15 (2) (e)] YES NO / Comment Attached CLARITY, GRAMMAR, PUNCTUATION AND USE OF PLAIN LANGUAGE [s. 227.15 (2) (f)] YES Comment Attached

POTENTIAL CONFLICTS WITH, AND COMPARABILITY TO, RELATED FEDERAL

COMPLIANCE WITH PERMIT ACTION DEADLINE REQUIREMENTS [s. 227.15 (2) (h)]

YES

REGULATIONS [s. 227.15 (2) (g)]

Comment Attached

Comment Attached

This rule has been reviewed by the Rules Clearinghouse. Based on that review, comments are

OFFICE OF THE SECRETARY

The Wisconsin Department of Transportation proposes an order to amend TRANS 276.07(16), (18) and (19); and create TRANS 276.07(34m) and (34r), relating to allowing the operation of double bottoms and certain other vehicles on certain specified highways.

NOTICE OF HEARING AND TEXT OF PROPOSED RULE

NOTICE IS HEREBY GIVEN that pursuant to ss. 85.16(1) and 348.07(4), Stats., interpreting s. 348.07(4), Stats., the Department of Transportation will hold a public hearing at the following location to consider the amendment of chapter Trans 276, Wisconsin Administrative Code, relating to allowing the operation of double bottoms and certain other vehicles on certain specified highways:

September 25, 2001 Hill Farms State Transportation Building 4802 Sheboygan Avenue Room 419 Madison, WI 1:00 PM

(Parking is available for persons with disabilities)

The public record on this proposed rule making will be held open until close of business on the date of the hearing to permit the submission of written comments from persons unable to attend the public hearing or who wish to supplement testimony offered at the hearing. Any such written comments should be submitted to Ashwani K. Sharma, Traffic Operations Engineer, Bureau of Highway Operations, Room 501, P. O. Box 7986, Madison, Wisconsin, 53707-7986.

Analysis Prepared by the Wisconsin Department of Transportation

STATUTORY AUTHORITY: ss. 85.16(1) and 348.07(4), Stats. STATUTE INTERPRETED: s. 348.07(4), Stats.

General Summary of Proposed Rule. This proposed rule amends Trans 276.07(16), (18) and (19), and creates Trans 276.07(34m) and (34r), Wisconsin Administrative Code, to add seven segments of highway to the designated highway system established under s. 348.07(4), Stats. The actual highway segments¹ that this proposed rule adds to the designated highway system are:

<u>Hwy.</u>	From	To	
STH 107	CTH "A"	STH 64	
CTH "A"	STH 97	CTH "K"	
CTH "K"	USH 51 N. of Wausau	STH 64 in Merrill	
CTH "Q"	CTH "K"	USH 51	
CTH "U"	STH 107	USH 51	
STH 97	STH 29 S. of Athens	STH 64	
STH 77	USH 53 in Minong	USH 63 in Hayward	

The long trucks to which this proposed rule applies are those with 53-foot semitrailers, double bottoms and the vehicles which may legally operate on the federal National Network, but which exceed Wisconsin's regular limits on overall length. Generally, no person may operate any of the following vehicles on Wisconsin's highways without a permit: A single vehicle with an overall length in excess of 40 feet², a combination of vehicles with an overall length in excess of 65 feet, a semitrailer longer than 48 feet, an automobile haulaway longer than 66 feet plus allowed overhangs, or a double bottom. Certain exceptions are provided under s. 348.07(2), Stats., which implements provisions of the federal Surface Transportation Assistance Act in Wisconsin.

The effect of this proposed rule will be to extend the provisions of s. 348.07(2)(f), (fm), (gm) and (gr), and s. 348.08(1)(e), Stats., to the highway segments listed above. As a result, vehicles which may legally operate on the federal National Network in Wisconsin will also be allowed to operate on the newly-designated highways. Specifically, this means there will be no overall length limitation for a tractor-semitrailer combination, a double bottom or an automobile haulaway on the affected highway segments. There also

¹ The proposed rule text often achieves these objectives by consolidating individual segments into contiguous segments with new end points. In order to determine the actual highway segment added, it is necessary to compare the combined old designations with the combined new designation.

² 45-foot buses are allowed on the National Network and Interstate system by Federal law. Section 4006(b) of the Intermodal Surface Transportation Efficiency Act of 1991.

will be no length limitation for a truck tractor or road tractor when operated in a tractor-semitrailer combination or as part of a double bottom or an automobile haulaway. Double bottoms will be allowed to operate on the affected highway segments provided neither trailer is longer than 28 feet, 6 inches. Semitrailers up to 53 feet long may also be operated on these highway segments provided the kingpin to rear axle distance does not exceed 43 feet. This distance is measured from the kingpin to the center of the rear axle or, if the semitrailer has a tandem axle, to a point midway between the first and last axles of the tandem. Otherwise, semitrailers, including semitrailers which are part of an automobile haulaway, are limited to 48 feet in length.

These vehicles and combinations are also allowed to operate on undesignated highways for a distance of 5 miles or less from the designated highway in order to reach fuel, food, maintenance, repair, rest, staging, terminal or vehicle assembly or points of loading or unloading.

<u>Fiscal Impact</u>. The Department estimates that there will be no fiscal impact on the liabilities or revenues of any county, city, village, town, school district, technical college district or sewerage district.

<u>Initial Regulatory Flexibility Analysis</u>. The provisions of this proposed rule adding highway segments to the designated system have no direct adverse effect on small businesses, and may have a favorable effect on those small businesses which are shippers or carriers using the newly-designated routes.

Copies of Rule and Contact Person. Copies of this proposed rule are available without cost upon request to the office of the State Traffic Engineer, P. O. Box 7986, Room 501, Madison, Wisconsin, 53707-7986, telephone (608) 266-1273. For questions about this rule making, please call Ashwani Sharma, Traffic Operations Engineer at (608) 266-1273. Alternate formats of the proposed rule will be provided to individuals at their request.

TEXT OF PROPOSED RULE

Under the authority vested in the state of Wisconsin, department of transportation, by ss. 85.16(1) and 348.07(4), Stats., the department of transportation hereby proposes to amend ch. Trans 276, Wisconsin Administrative Code, interpreting s. 348.07(4), Stats., relating to allowing the operation of double bottoms and certain other vehicles on certain specified highways, as follows:

SECTION 1. Trans 276.07(16), (18) and (19) are amended to read:

	Route	From	<u>To</u>
Trans 276.07(16)	STH 76	USH 10 W. of Appleton	USH 45 at Greenville
	STH 77	USH 63 in Hayward	USH 51 in Hurley
		USH 53 in Minong	
,	STH 78	STH 11 in Gratiot	Pecatonica River S. of Wiota
	STH 78	USH 14 E. of Mazomanie	USH 12 in Sauk City
	STH 79	USH 12 N.W. of Menomonie	STH 170 at Boyceville
(18)	IH 90	MN Line at LaCrosse	IL Line at Beloit
	STH 92	STH 69 W. of Belleville	STH 69 in Belleville
	STH 93	USH 53 in Galesville	USH 53 in Eau Claire
	IH 94	MN Line at Hudson	IL Line S. of Pleasant Prairie
	STH 95	USH 53 at Blair	STH 73 S. of Neillsville
	STH 97	STH 13 in Marshfield	STH 29 S. of Athens
			STH 64
	STH 98	STH 73 W. of Loyal	STH 13 in Spencer
(19)	STH 100	IH 94 in Oak Creek	IH 43 in Milwaukee Co.
	STH 103	STH 49 S. of Brandon	USH 151 at LaMartine
	STH 107	CTH "A"	STH 64

SECTION 2. Trans 276.07(34m) and (34r) are created to read:

Route From To

Trans 276.07(34m) LINCOLN COUNTY:

CTH "K" South County Line STH 64 in Merrill

CTH "Q" CTH "K" USH 51

(34r) MARATHON COUNTY:

CTH "A" STH 97

CTH "K"

CTH "K" USH 51 N. of Wausau

North County Line

CTH "U" STH 107

USH 51

(END OF RULE TEXT)

<u>Effective Date</u>. This rule shall take effect on the first day of the month following publication in the Wisconsin Administrative Register as provided in s. 227.22(2), Stats.

Signed at Madison, Wisconsin, this // day of August, 2001.

TERRY MULCAHY, P.E.

Secretary

Wisconsin Department of Transportation



Wisconsin Department of Transportation

www.dot.state.wi.us

Scott McCallum Governor

Terrence D. Mulcahy, P.E. Secretary

Office of General Counsel 4802 Sheboygan Ave., Rm. 115B P.O. Box 7910 Madison, WI 53707-7910

Telephone: 608-266-8810 FAX: 608-267-6734

E-Mail: ogc.exec@dot.state.wi.us

July 16, 2001

Mr. Gary L. Poulson, Deputy Revisor Revisor of Statutes Bureau 131 West Wilson Street Suite 800 Madison, Wisconsin 53703

RE: STATEMENT OF SCOPE OF PROPOSED RULEMAKING, TRANS 276

Dear My Poulson

Enclosed is the Statement of Scope for the proposed amendment of ch. Trans 276. Please publish the Scope Statement in accordance with § 227.135(3), Stats., in the Administrative Register.

Sincerely,

Julie A. Johnson Paralegal

Enclosures

CC:

David Schmiedicke/DOA State Budget Director

Senator Judy Robson, Co-Chair/JCRAR

Representative Glenn Grothman, Co-Chair/JCRAR

Alice Morehouse Mike Goetzman Ashwani Sharma

STATEMENT OF SCOPE

DESCRIPTION OF THE OBJECTIVE OF THE RULE:

This proposal will amend ch. Trans 276, which establishes a network of highways on which long combination vehicles may operate, by adding 7 highway segments to the network. The actual segments being proposed are:

STH 107 from CTH "A" to STH 64 CTH "A" from STH 97 to CTH "K" CTH "K" from Wausau to Merrill CTH "Q" from CTH "K" to USH 51 CTH "U" from STH 107 to USH 51 STH 97 from STH 29 S. of Athens to STH 64 STH 77 from USH 53 in Minong to USH 63 in Hayward

DESCRIPTION OF EXISTING POLICIES RELEVANT TO THE RULE AND OF NEW POLICIES PROPOSED TO BE INCLUDED IN THE RULE AND AN ANALYSIS OF POLICY ALTERNATIVES:

Federal law requires the Department of Transportation to react within 90 days to requests for changes to the long truck route network. Wisconsin state law requires that the Department use the administrative rule process to deal with changes to the long truck route network. Chapter Trans 276 is an existing rule set up for long truck routes. The Department has received requests from Marth Transportation, Inc., in Marathon County and Con-Way Express in Hayward to add these highway segments.

STATUTORY AUTHORITY FOR THE RULE:

s. 348.07(4), Stats.

ESTIMATES OF THE AMOUNT OF TIME THAT STATE EMPLOYEES WILL SPEND DEVELOPING THE RULE AND OF OTHER RESOURCES NECESSARY TO DEVELOP THE RULE:

It is estimated that state employees will spend 40 hours on the rule-making process, including research, drafting and conducting a public hearing.

Signed at Madison, Wisconsin, this <u>13</u> day of July, 2001.

TERRY MULCAHY, P.E

Secretary

Wisconsin Department of Transportation



Wisconsin Department of Transportation

www.dot.state.wi.us

Scott McCallum Governor

Terrence D. Mulcahy, P.E. Secretary

Office of General Counsel 4802 Sheboygan Ave., Rm. 115B P.O. Box 7910 Madison, Wi 53707-7910

Telephone: 608-266-8810 FAX: 608-267-6734

E-Mail: ogc.exec@dot.state.wi.us

August 15, 2001

The Honorable Judy Robson Senate Chairman Joint Committee for Review of Administrative Rules Room 15 South, State Capitol Madison, Wisconsin 53702

The Honorable Glenn Grothman Assembly Chairman Joint Committee for Review of Administrative Rules Room 15 North, State Capitol Madison, Wisconsin 53702

RE: NOTICE OF PUBLIC HEARING and Text of Proposed Rule, relating to allowing the operation of double bottoms and certain other vehicles on specified highways, Trans 276

Dear Senator Robson and Representative Grothman:

Enclosed for your information is a Notice of Public Hearing and Text of Proposed Rulemaking relating to the above-entitled matter. These documents have also been filed with the Revisor of Statutes, the Legislative Council, and the Department of Administration in accordance with the requirements of §§ 227.15 and 227.17, Stats.

Sincerely,

Julie A. Johnson

≉aralegal

Enclosure

CC:

Alice Morehouse Mike Goetzman Ashwani Sharma

OFFICE OF THE SECRETARY

The Wisconsin Department of Transportation proposes an order to amend TRANS 276.07(16), (18) and (19); and create TRANS 276.07(34m) and (34r), relating to allowing the operation of double bottoms and certain other vehicles on certain specified highways.

NOTICE OF HEARING AND TEXT OF PROPOSED RULE

NOTICE IS HEREBY GIVEN that pursuant to ss. 85.16(1) and 348.07(4), Stats., interpreting s. 348.07(4), Stats., the Department of Transportation will hold a public hearing at the following location to consider the amendment of chapter Trans 276, Wisconsin Administrative Code, relating to allowing the operation of double bottoms and certain other vehicles on certain specified highways:

September 25, 2001 Hill Farms State Transportation Building 4802 Sheboygan Avenue Room 419 Madison, WI 1:00 PM

(Parking is available for persons with disabilities)

The public record on this proposed rule making will be held open until close of business on the date of the hearing to permit the submission of written comments from persons unable to attend the public hearing or who wish to supplement testimony offered at the hearing. Any such written comments should be submitted to Ashwani K. Sharma, Traffic Operations Engineer, Bureau of Highway Operations, Room 501, P. O. Box 7986, Madison, Wisconsin, 53707-7986.

Analysis Prepared by the Wisconsin Department of Transportation

STATUTORY AUTHORITY: ss. 85.16(1) and 348.07(4), Stats. **STATUTE INTERPRETED**: s. 348.07(4), Stats.

General Summary of Proposed Rule. This proposed rule amends Trans 276.07(16), (18) and (19), and creates Trans 276.07(34m) and (34r), Wisconsin Administrative Code, to add seven segments of highway to the designated highway system established under s. 348.07(4), Stats. The actual highway segments that this proposed rule adds to the designated highway system are:

<u>Hwy.</u>	From	То
STH 107 CTH "A" CTH "K" CTH "Q" CTH "U" STH 97 STH 77	CTH "A" STH 97 USH 51 N. of Wausau CTH "K" STH 107 STH 29 S. of Athens USH 53 in Minong	STH 64 CTH "K" STH 64 in Merrill USH 51 USH 51 STH 64 USH 63 in Hayward

The long trucks to which this proposed rule applies are those with 53-foot semitrailers, double bottoms and the vehicles which may legally operate on the federal National Network, but which exceed Wisconsin's regular limits on overall length. Generally, no person may operate any of the following vehicles on Wisconsin's highways without a permit: A single vehicle with an overall length in excess of 40 feet², a combination of vehicles with an overall length in excess of 65 feet, a semitrailer longer than 48 feet, an automobile haulaway longer than 66 feet plus allowed overhangs, or a double bottom. Certain exceptions are provided under s. 348.07(2), Stats., which implements provisions of the federal Surface Transportation Assistance Act in Wisconsin.

The effect of this proposed rule will be to extend the provisions of s. 348.07(2)(f), (fm), (gm) and (gr), and s. 348.08(1)(e), Stats., to the highway segments listed above. As a result, vehicles which may legally operate on the federal National Network in Wisconsin will also be allowed to operate on the newly-designated highways. Specifically, this means there will be no overall length limitation for a tractor-semitrailer combination, a double bottom or an automobile haulaway on the affected highway segments. There also

¹ The proposed rule text often achieves these objectives by consolidating individual segments into contiguous segments with new end points. In order to determine the actual highway segment added, it is necessary to compare the combined old designations with the combined new designation.

² 45-foot buses are allowed on the National Network and Interstate system by Federal law. Section 4006(b) of the Intermodal Surface Transportation Efficiency Act of 1991.

will be no length limitation for a truck tractor or road tractor when operated in a tractor-semitrailer combination or as part of a double bottom or an automobile haulaway. Double bottoms will be allowed to operate on the affected highway segments provided neither trailer is longer than 28 feet, 6 inches. Semitrailers up to 53 feet long may also be operated on these highway segments provided the kingpin to rear axle distance does not exceed 43 feet. This distance is measured from the kingpin to the center of the rear axle or, if the semitrailer has a tandem axle, to a point midway between the first and last axles of the tandem. Otherwise, semitrailers, including semitrailers which are part of an automobile haulaway, are limited to 48 feet in length.

These vehicles and combinations are also allowed to operate on undesignated highways for a distance of 5 miles or less from the designated highway in order to reach fuel, food, maintenance, repair, rest, staging, terminal or vehicle assembly or points of loading or unloading.

Fiscal Impact. The Department estimates that there will be no fiscal impact on the liabilities or revenues of any county, city, village, town, school district, technical college district or sewerage district.

Initial Regulatory Flexibility Analysis. The provisions of this proposed rule adding highway segments to the designated system have no direct adverse effect on small businesses, and may have a favorable effect on those small businesses which are shippers or carriers using the newly-designated routes.

Copies of Rule and Contact Person. Copies of this proposed rule are available without cost upon request to the office of the State Traffic Engineer, P. O. Box 7986, Room 501, Madison, Wisconsin, 53707-7986, telephone (608) 266-1273. For questions about this rule making, please call Ashwani Sharma, Traffic Operations Engineer at (608) 266-1273. Alternate formats of the proposed rule will be provided to individuals at their request.

TEXT OF PROPOSED RULE

Under the authority vested in the state of Wisconsin, department of transportation, by ss. 85.16(1) and 348.07(4), Stats., the department of transportation hereby proposes to amend ch. Trans 276, Wisconsin Administrative Code, interpreting s. 348.07(4), Stats., relating to allowing the operation of double bottoms and certain other vehicles on certain specified highways, as follows:

SECTION 1. Trans 276.07(16), (18) and (19) are amended to read:

	Route	<u>From</u>	<u>To</u>
Trans 276.07(16)	STH 76	USH 10 W. of Appleton	USH 45 at Greenville
	STH 77	USH 63 in Hayward	USH 51 in Hurley
		USH 53 in Minong	
	STH 78	STH 11 in Gratiot	Pecatonica River S. of Wiota
	STH 78	USH 14 E. of Mazomanie	USH 12 in Sauk City
	STH 79	USH 12 N.W. of Menomonie	STH 170 at Boyceville
(18)	IH 90	MN Line at LaCrosse	IL Line at Beloit
	STH 92	STH 69 W. of Belleville	STH 69 in Belleville
	STH 93	USH 53 in Galesville	USH 53 in Eau Claire
	IH 94	MN Line at Hudson	IL Line S. of Pleasant Prairie
	STH 95	USH 53 at Blair	STH 73 S. of Neillsville
	STH 97	STH 13 in Marshfield	STH 29 S. of Athens
			STH 64
	STH 98	STH 73 W. of Loyal	STH 13 in Spencer
(19)	STH 100	IH 94 in Oak Creek	IH 43 in Milwaukee Co.
	STH 103	STH 49 S. of Brandon	USH 151 at LaMartine
	<u>STH 107</u>	CTH "A"	STH 64
SECTION 2	Trans 276 (7/(3/m) and (3/r) are are to die	. 1

SECTION 2. Trans 276.07(34m) and (34r) are created to read:

Route

<u>From</u>

<u>To</u>

Trans 276.07(34m) LINCOLN COUNTY:

CTH "K" South County Line

STH 64 in Merrill

CTH "Q" CTH "K"

USH 51

(34r) MARATHON COUNTY:

CTH "A" STH 97

CTH "K"

CTH "K" USH 51 N. of Wausau

North County Line

CTH "U" STH 107

USH 51

(END OF RULE TEXT)

Effective Date. This rule shall take effect on the first day of the month following publication in the Wisconsin Administrative Register as provided in s. 227.22(2), Stats.

Signed at Madison, Wisconsin, this <u>//</u> day of August, 2001.

TERRY MULCAHY, P.E.

Secretary

Wisconsin Department of Transportation



Wisconsin Department of Transportation

www.dot.state.wi.us

Scott McCallum Governor Terrence D. Mulcahy, P.E. Secretary

Office of General Counsel 4802 Sheboygan Ave., Rm. 115B P.O. Box 7910 Madison, WI 53707-7910

Telephone: 608-266-8810 FAX: 608-267-6734

E-Mail: ogc.exec@dot.state.wi.us

October 31, 2001

The Honorable Fred Risser President, Wisconsin State Senate Room 220 South, State Capitol Madison, Wisconsin 53707

The Honorable Scott Jensen Speaker, Wisconsin State Assembly Room 315 North, State Capitol Madison, Wisconsin 53707

RE: Proposed Administrative Rule TRANS 276

Notification of Legislative Standing Committees

CLEARINGHOUSE RULE 01-097

Gentlemen:

Enclosed is a copy of Clearinghouse Rule 01-097, relating to allowing the operation of double bottoms and certain other vehicles on certain specified highways. The rule is submitted to you for referral to the appropriate standing committees.

Sincerely,

Julie A. Johnson

Paralegal

JAJ/dim

Enclosure

cc: Gary Poulson (Deputy Revisor of Statutes)/Senator Judy Robson/ Representative Glenn Grothman/Ashwani Sharma

CR 01-097

The Wisconsin Department of Transportation proposes an order to amend TRANS 276.07(16); and create TRANS 276.07(34m) and (34r), relating to allowing the operation of double bottoms and certain other vehicles on certain specified highways.

REPORT OF THE DEPARTMENT OF TRANSPORTATION ON THE FINAL RULE DRAFT

This report is submitted to the presiding officers of the Senate and Assembly for referral to the appropriate standing committees. The report consists of the following parts:

Part 1--Analysis prepared by the Department of Transportation.

Part 2-Rule text in final draft form.

Part 3--Recommendations of the Legislative Council.

Part 4-Analysis prepared pursuant to the provisions of s. 227.19(3), Stats.

Submitted by:

BARBARA F. BIRD

Assistant General Counsel

Office of General Counsel

Department of Transportation

Room 115-B, Hill Farms State

Transportation Building

P. O. Box 7910

Madison, WI 53707-7910

(608) 266-8807

PART 1 Analysis Prepared by the Wisconsin Department of Transportation

STATUTORY AUTHORITY: ss. 85.16(1) and 348.07(4), Stats. **STATUTE INTERPRETED**: s. 348.07(4), Stats.

General Summary of Proposed Rule. This proposed rule amends Trans 276.07(16), and creates Trans 276.07(34m) and (34r), Wisconsin Administrative Code, to add four segments of highway to the designated highway system established under s. 348.07(4), Stats. The actual highway segments¹ that this proposed rule adds to the designated highway system are:

<u>Hwy.</u>	From	To
OTH 1 ((A.2)		
CTH "A" CTH "K"	STH 97	CTH "K"
CTH "Q"	USH 51 N. of Wausau CTH "K"	STH 64 in Merrill
	USH 53 in Minong	USH 51
	oon oo in willong	USH 63 in Hayward

The long trucks to which this proposed rule applies are those with 53-foot semitrailers, double bottoms and the vehicles which may legally operate on the federal National Network, but which exceed Wisconsin's regular limits on overall length. Generally, no person may operate any of the following vehicles on Wisconsin's highways without a permit: A single vehicle with an overall length in excess of 40 feet², a combination of vehicles with an overall length in excess of 65 feet, a semitrailer longer than 48 feet, an automobile haulaway longer than 66 feet plus allowed overhangs, or a double bottom. Certain exceptions are provided under s. 348.07(2), Stats., which implements provisions of the federal Surface Transportation Assistance Act in Wisconsin.

The effect of this proposed rule will be to extend the provisions of s. 348.07(2)(f), (fm), (gm) and (gr), and s. 348.08(1)(e), Stats., to the highway segments listed above. As a result, vehicles which may legally operate on the federal National Network in Wisconsin will also be allowed to operate on the newly-designated highways. Specifically, this means there will be no overall length limitation for a tractor-semitrailer combination, a double bottom or an automobile haulaway on the affected highway segments. There also will be no length limitation for a truck tractor or road tractor when operated in a tractor-semitrailer combination or as part of a double bottom or an automobile haulaway. Double

¹ The proposed rule text often achieves these objectives by consolidating individual segments into contiguous segments with new end points. In order to determine the actual highway segment added, it is necessary to compare the combined old designations with the combined new designation.

² 45-foot buses are allowed on the National Network and Interstate system by Federal law. Section 4006(b) of the Intermodal Surface Transportation Efficiency Act of 1991.

bottoms will be allowed to operate on the affected highway segments provided neither trailer is longer than 28 feet, 6 inches. Semitrailers up to 53 feet long may also be operated on these highway segments provided the kingpin to rear axle distance does not exceed 43 feet. This distance is measured from the kingpin to the center of the rear axle or, if the semitrailer has a tandem axle, to a point midway between the first and last axles of the tandem. Otherwise, semitrailers, including semitrailers which are part of an automobile haulaway, are limited to 48 feet in length.

These vehicles and combinations are also allowed to operate on undesignated highways for a distance of 5 miles or less from the designated highway in order to reach fuel, food, maintenance, repair, rest, staging, terminal or vehicle assembly or points of loading or unloading.

<u>Fiscal Impact</u>. The Department estimates that there will be no fiscal impact on the liabilities or revenues of any county, city, village, town, school district, technical college district or sewerage district.

Copies of Rule and Contact Person. Copies of this proposed rule are available without cost upon request to the office of the State Traffic Engineer, P. O. Box 7986, Room 501, Madison, Wisconsin, 53707-7986, telephone (608) 266-1273. For questions about this rule making, please call Ashwani Sharma, Traffic Operations Engineer at (608) 266-1273. Alternate formats of the proposed rule will be provided to individuals at their request.

PART 2 TEXT OF PROPOSED RULE

Under the authority vested in the state of Wisconsin, department of transportation, by ss. 85.16(1) and 348.07(4), Stats., the department of transportation hereby proposes to amend ch. Trans 276, Wisconsin Administrative Code, interpreting s. 348.07(4), Stats., relating to allowing the operation of double bottoms and certain other vehicles on certain specified highways, as follows:

SECTION 1. Trans 276.07(16) is amended to read:

	Route	<u>From</u>	<u>To</u>
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		USH 53 in Minong	

STH 78

STH 11 in Gratiot

Pecatonica River S. of Wiota

STH 78

USH 14 E. of Mazomanie

USH 12 in Sauk City

STH 79

USH 12 N.W. of Menomonie

STH 170 at Boyceville

SECTION 2. Trans 276.07(34m) and (34r) are created to read:

Route

From

То

Trans 276.07(34m) LINCOLN COUNTY:

CTH "K"

South County Line

STH 64 in Merrill

CTH "Q"

CTH "K"

USH 51

(34r) MARATHON COUNTY:

CTH "A"

STH 97

CTH "K"

CTH "K"

USH 51 N. of Wausau

North County Line

(END OF RULE TEXT)

Effective Date. This rule shall take effect on the first day of the month following publication in the Wisconsin Administrative Register as provided in s. 227.22(2), Stats.

Signed at Madison, Wisconsin, this <u>51</u> day of October, 2001.

TERRY MULCAHY, P.E.

Secretary

Wisconsin Department of Transportation





Wisconsin Legislative Council Rules Clearinghouse

Ronald Sklansky Clearinghouse Director

Richard Sweet Clearinghouse Assistant Director Terry C. Anderson
Legislative Council Director

Laura D. Rose Legislative Council Deputy Director

CLEARINGHOUSE REPORT TO AGENCY

[THIS REPORT HAS BEEN PREPARED PURSUANT TO S. 227.15, STATS. THIS IS A REPORT ON A RULE AS ORIGINALLY PROPOSED BY THE AGENCY; THE REPORT MAY NOT REFLECT THE FINAL CONTENT OF THE RULE IN FINAL DRAFT FORM AS IT WILL BE SUBMITTED TO THE LEGISLATURE. THIS REPORT CONSTITUTES A REVIEW OF, BUT NOT APPROVAL OR DISAPPROVAL OF, THE SUBSTANTIVE CONTENT AND TECHNICAL ACCURACY OF THE RULE.]

CLEARINGHOUSE RULE 01-097

AN ORDER to amend Trans 276.07 (16), (18) and (19); and to create Trans 276.07 (34m) and (34r), relating to allowing the operation of double bottoms and certain other vehicles on certain specified highways.

Submitted by DEPARTMENT OF TRANSPORTATION

08–15–01 RECEIVED BY LEGISLATIVE COUNCIL.

09-07-01 REPORT SENT TO AGENCY.

RS:WF:jal

LEGISLATIVE COUNCIL RULES CLEARINGHOUSE REPORT

This rule has been reviewed by the Rules Clearinghouse. Based on that review, comments are reported as noted below: STATUTORY AUTHORITY [s. 227.15 (2) (a)] Comment Attached YES FORM, STYLE AND PLACEMENT IN ADMINISTRATIVE CODE [s. 227.15 (2) (c)] Comment Attached YES CONFLICT WITH OR DUPLICATION OF EXISTING RULES [s. 227.15 (2) (d)] Comment Attached YES ADEQUACY OF REFERENCES TO RELATED STATUTES, RULES AND FORMS [s. 227.15 (2) (e)] Comment Attached YES NO / CLARITY, GRAMMAR, PUNCTUATION AND USE OF PLAIN LANGUAGE [s. 227.15 (2) (f)] Comment Attached YES POTENTIAL CONFLICTS WITH, AND COMPARABILITY TO, RELATED FEDERAL REGULATIONS [s. 227.15 (2) (g)] Comment Attached YES NO 1 COMPLIANCE WITH PERMIT ACTION DEADLINE REQUIREMENTS [s. 227.15 (2) (h)] Comment Attached YES

ANALYSIS OF FINAL DRAFT OF TRANS 276

(a) Need for Amended Rule. Federal law requires the Department of Transportation to react within 90 days to requests for changes to the long truck route network. Wisconsin state law requires that the Department use the administrative rule process to deal with changes to the long truck route network. Chapter Trans 276 is an existing rule set up for long truck routes. The Department has received a request to add seven highway segments.

In determining to designate the four highway segments identified in Part 1 of this Final Draft Report, the Department has considered the factors of safety, economics, energy savings, industry productivity and competition as required by s. 348.07(4), Stats. The above factors were found to justify the designation of the following highway segments:

Hwy.	From	To
OTHERS		
CTH "A"	STH 97	CTH "K"
CTH "K"	USH 51 N. of Wausau	STH 64 in Merrill
CTH "Q"	CTH "K"	USH 51
STH 77	USH 53 in Minong	USH 63 in Hayward

The added segments are needed to provide safer access for long trucks to serve businesses in communities in the area, thus promoting the economics of the area and promoting energy savings.

(b) Modifications as a Result of Testimony at Public Hearing. The public hearing was held in Madison on September 25, 2001. The Department originally proposed to add seven highway segments to the designated highway system. As a result of opposition registered at the hearing and subsequent withdrawal of the CTH "U" segment by Marth Transportation, Inc., by letter of September 26, 2001, and the Department's own investigation of the safety of operation of long trucks on the highways originally proposed, the Department has deleted the following three highway segments from the list of highways which were proposed in the Notice of Hearing.

Hwy.	From	To
CTH "U"	STH 107	USH 51
STH 97	STH 29 S. of Athens	STH 64
STH 107	CTH "A"	STH 64

The Department's investigation showed the following summary findings for the following segments:

STH 107 from CTH "A" to STH 64: The Department's District 4 office in Wisconsin Rapids found that STH 107 in Marathon county is a very poor candidate for a long truck route. It has poor geometrics and poor vertical alignment. STH 107 is posted for seasonal weight limits every year. At times in the winter and spring, STH 107 is posted as a rough road. The roadway is narrow with no paved 3 foot shoulders. Both the lanes and shoulders are narrow (10 foot and 11 foot lane widths and 6 foot and 4 foot shoulder widths). The road profile is sharply rolling with "less than desirable" stopping sight distance along the road. Because of the poor vertical alignment, most of STH 107 is marked as no passing zones. Also, there is "less than desirable" to poor sight distance from many driveways, town roads and even some County highways (CTH F). At the Marathon/Lincoln County line, STH 107 makes two sharp, 90 degree horizontal turns. Long trucks will have to use the oncoming lanes to make the turns. This route runs through Little Chicago, a small unincorporated community. The buildings are close to the road, and at the main intersection in the community, the buildings restrict visibility. The ADT on STH 107 is about 1,000.

The Department's District 7 office in Rhinelander states that STH 107 in Lincoln County from the north Marathon County line to STH 64 is narrow, the shoulders are narrow, and there is a 90 degree turn at CTH FF which would require a long truck to encroach on oncoming lanes in order to make the turn. In addition, the intersection with STH 64 enters in a curve and is relatively blind.

STH 97 from STH 29 S. of Athens to STH 64: The Department's District 4 office in Wisconsin Rapids found that STH 97 in Marathon County has several deficiencies as a possible long truck route from STH 29 to STH 64. First, STH 97 runs through the Village of Athens. There are several roadway features in Athens that will cause problems with long trucks. There are 2 intersections where STH 97 makes a 90 degree turn. Long trucks will have to use the oncoming traffic lanes to make the turns. Also, STH 97 jogs through the old village square area in Athens. There is a bridge on the north of Athens with narrow and curving approach roadways. North of Athens, STH 97 has virtually no shoulders (2 feet of gravel shoulder, no paved shoulder). There are also several sharp curves. Some of the curves do not have the proper superelevation. The combination of several horizontal curves and hills results in much of STH 97 north of Athens being marked as no passing zones. The ADT on STH 97 ranges from 1900 to 1200.

(c) <u>List of Persons who Appeared or Registered at Public Hearing</u>. Persons who registered/attended the hearing are listed below:

Tom Howells, President, Wisconsin Motor Carriers Association, P. O. Box 44849, Madison, WI 53744—spoke in favor of all proposed segments.

Senator Russ Decker, 29th Senate District, 6803 Loralee Lane, Schofield, WI 54476—spoke in favor of all proposed segments, with the exception of uncertainty about the CTH "U" segment.

Michael D. Rayala, Jr., Chief of Police, Village of Athens, 221 Caroline Street, Athens, WI 54411—spoke in favor of all proposed segments, with the exception of the CTH "U" segment.

Debbie Gauerke, Athens Village President, 909 Pine Street, Athens, WI 54411—spoke in favor of all proposed segments.

Representative Jerry Petrowski, 86th District, 720 North 136th Avenue, Marathon, WI 54448—spoke in favor all proposed segments, with the exception of the CTH "U" segment.

Paulette Natzke, CEO, Marth Wood Shavings Supply, Inc., 6752 S. Hwy. 107N, Marathon, WI 54448—spoke in favor of all proposed segments, but subsequently requested the Department not to designate the CTH "U" segment. (Ms. Natzke was the original requestor of that segment.)

Kenneth Natzke, President, Marth Transportation, Inc., 6752 S. Hwy. 107N, Marathon, WI 54448—spoke in favor of all proposed segments, and was in favor of the deletion of the CTH "U" segment.

Peter DeSantis, Legislative Aide, Marathon County, 2102 Fern Lane, Wausau, WI 54401—registered in opposition to CTH "U" and double bottoms on CTH "A".

Glenn Speich, Jr., Highway Commissioner, Marathon County, 1430 West Street, Wausau, WI 54401—spoke in opposition to the CTH "U" segment and against double bottoms on CTH "A". (Written comments provided) The Department explained to Mr. Speich that the state is not able to create a designation that would allow 53 foot trailers and at the same time exclude double bottoms. Federal law prohibits making that distinction. If we allow 53 foot trailers, we must also allow the double bottoms.

Written comments were received in support of the STH 77 segment from David Hanson, Service Center Manager, Con-Way Central Express, 10191 North Greenwood Lane, Hayward, WI 54843.

Gary Gedart, Sawyer County Highway Commissioner, has no objections to the STH 77 designation.

Written comments in support of the highway segments listed in par. (a) were received from the following persons:

Senator Russ Decker, 29th District, State Capitol, P. O. Box 7882, Madison, WI 53707-7882.

Jon M. Bauer, President, J. Bauer Trucking, Inc., N3090 Bauer Drive, Medford, WI 54451.

Glenn Speich, Jr., Highway Commissioner, Marathon County, 1430 West Street, Wausau, WI 54401.

Kenneth Natzke, President, Marth Transportation, Inc., 6752 S. Hwy. 107N, Marathon, WI 54448.

Paulette Natzke, CEO, Marth Wood Shavings Supply, Inc., 6752 S. Hwy. 107N, Marathon, WI 54448.

Jerome Natzke, President, Marth Manufacturing, Inc., 6752 State Highway 107 North, Marathon, WI 54448.

John Sturm, Chairman, Town of Hamburg, Hamburg, WI.

Tom Radloff, Plant Manager, Lincoln County Wood Products, Inc., 701 North State Street, P. O. Box 375, Merrill, WI 54452.

Russell Bunkelman Trucking, LLC, 2267 Fence Road, Athens, WI 54411.

Chris Szemborski, Owner, GLX, 132 County Road A, Marathon, WI 54448.

Roland Koppa, Manager, MLC Transportation, LLC, P. O. Box 217, Marathon, WI 54448.

Menzner Lumber & Supply Company, P. O. Box 217, 105 Main Street, Marathon, WI 54448-0217.

Lizz Felzkowski, Felz Trucking, Inc. (address not provided)

K & S Trucking, LLC, Athens, WI.

Darrell Zinkowski, Concerned Resident, Athens, WI.

Ronald Thurs, Town of Halsey Chair, 965 East County Hwy. A, Athens, WI 54411.

Stephen A. Gitzlaff, Vice President of Fleet Operations, Marathon Cheese Corporation, 304 East Street, P. O. Box 185, Marathon, WI 54448-0185.

Robert Peter, Owner, E. J. Peter Trucking, Inc., 5976 Corlad Road, Athens, WI 54411.

Dennis Schultz, GM/CEO, Heartland Co-op, 152 South Front Street, P. O. Box 260, Dorchester, WI 54425.

Michael D. Rayala, Jr., Police Chief, Village of Athens, 221 Caroline Street, Athens, WI 54411.

Sylvester D. Ellenbecker, President, S.D. Ellenbecker, Inc., 1222 Mount View Lane, Athens, WI 54411.

Mark R. Peter, President, E.J. Peter Trucking, Inc., 7255 W. Stewart Avenue, Wausau, WI 54401.

Todd Frahm, Frahm Wood Products, 800 Pine Street, Athens, WI 54411.

Debbie Gauerke, President, Village of Athens, 909 Pine Street, Athens, WI 54411.

Kevin Fruh (address not provided)

Jerry E. and Steven J. Brickner, Brickner Motors, Inc., 16450 County Road A, Marathon, WI 54448.

Brian Luther, Ass't. Exec. Vice President, Athens Community Development Authority, 221 Caroline Street, Athens, WI 54411.

Len Frahm, Jr., 808 Pine Street, Athens, WI 54411.

Ted Cegielski, W8447 Hwy. 64, Merrill, WI 54452.

Pat Sheahen (address not provided)

Randy Decker, Decker Lumber & Supply, Inc., 901 Allen Street, P. O. Box A, Athens, WI 54411.

- (d) Response to Legislative Council Recommendations. The Legislative Council report contained no recommendations to the proposed rule.
- (e) <u>Final Regulatory Flexibility Analysis</u>. The provisions of this proposed rule adding highway segments to the designated system have no direct adverse effect on small businesses, and may have a favorable effect on those small businesses which are shippers or carriers using the newly-designated routes.



Wisconsin Department of Transportation

www.dot.state.wi.us

Scott McCallum Governor

Terrence D. Mulcahy, P.E. Secretary

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E-Mail: ogc.exec@dot.state.wi.us

November 9, 2001

The Honorable Senator Roger Breske Chairman, Senate Transportation Committee Room 18 South State Capitol Madison, Wisconsin 53707

The Honorable Representative Jeff Stone Chairman, Assembly Transportation Committee Room 306 North, State Capitol Madison, Wisconsin 53702

RE: Proposed Administrative Rule Chapter Trans 276, Wisconsin Administrative Code

Clearinghouse Rule No. 01-097

Gentlemen:

The Wisconsin Department of Transportation is submitting the following germane amendment to Clearinghouse Rule 01-097, relating to long truck routes, to include the following two highway segments originally proposed to the designated highway system:

Hwy.	From	<u>To</u>
STH 97	STH 29 S. of Athens	STH 64
STH 107	CTH "A"	STH 64

After further discussions between Senator Decker, the Department and Representative Petrowski, the Department has decided to modify the proposed rule by including these two highway segments originally proposed as long truck routes. The operation of longer vehicles on these routes will be monitored so that the impact on traffic safety of designation of these routes can be assessed. If such designation leads to adverse effects on traffic operations and safety, the Department reserves the right to re-evaluate the designation.

Accordingly, pursuant to §227.19(4)(b)3, Stats., the Department proposes the germane modification to this proposed rule as shown on the attached modified version of rule text. The segments being included are shown in the shaded portions of each page. Please

replace the rule text on pp. 3 and 4 originally submitted with the attached replacement pages.

This germane amendment will not extend the committees' review period. Thank you for your consideration of this proposal.

Sincerely,

Barbara F. Bird

Assistant General Counsel

cc: Bob Cook/Senator Judy Robson/Representative Glenn Grothman/ Representative Jerry Petrowski/Senator Russ Decker/Gary Poulson/ Ashwani Sharma

PART 2 TEXT OF PROPOSED RULE

Under the authority vested in the state of Wisconsin, department of transportation, by ss. 85.16(1) and 348.07(4), Stats., the department of transportation hereby proposes to amend ch. Trans 276, Wisconsin Administrative Code, interpreting s. 348.07(4), Stats., relating to allowing the operation of double bottoms and certain other vehicles on certain specified highways, as follows:

SECTION 1. Trans 276.07(16), (18) and (19) are amended to read:

		Route	<u>From</u>	<u>To</u>
Trans 276.07(1	6)	STH 76	USH 10 W. of Appleton	USH 45 at Greenville
		STH 77	USH 63 in Hayward	USH 51 in Hurley
			USH 53 in Minong	
		STH 78	STH 11 in Gratiot	Pecatonica River S. of Wiota
		STH 78	USH 14 E. of Mazomanie	USH 12 in Sauk City
iko origina jedine od svatskih	for ext.	STH 79	USH 12 N.W. of Menomonie	STH 170 at Boyceville
	(18)	IH 90	MN Line at LaCrosse	IL Line at Beloit
		STH 92	STH 69 W. of Belleville	STH 69 in Belleville
		STH 93	USH 53 in Galesville	USH 53 in Eau Claire
		IH 94	MN Line at Hudson	IL Line S. of Pleasant Prairie
		STH 95	USH 53 at Blair	STH 73 S. of Neillsville
		STH 97	STH 13 in Marshfield	STH 29 S. of Athens
				STH 64
		STH 98	STH 73 W. of Loyal	STH 13 in Spencer
	(19)	STH 100	IH 94 in Oak Creek	IH 43 in Milwaukee Co.

STH 103 STH 49 S. of Brandon

USH 151 at LaMartine

STH 107 CTH "A"

STH 64

SECTION 2. Trans 276.07(34m) and (34r) are created to read:

Route

<u>From</u>

<u>To</u>

Trans 276.07(34m) LINCOLN COUNTY:

CTH "K" South County Line

STH 64 in Merrill

CTH "Q" CTH "K"

USH 51

(34r) MARATHON COUNTY:

CTH "A" STH 97

CTH "K"

CTH "K" USH 51 N. of Wausau

North County Line

CTH "U" STH 107

USH 51

(END OF RULE TEXT)



Wisconsin Department of Transportation

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November 20, 2001

The Honorable Senator Roger Breske Chairman, Senate Transportation Committee Room 18 South State Capitol Madison, Wisconsin 53707

The Honorable Representative Jeff Stone Chairman, Assembly Transportation Committee Room 306 North, State Capitol Madison, Wisconsin 53702

RE: Proposed Administrative Rule

Chapter Trans 276, Wisconsin Administrative Code

Clearinghouse Rule No. 01-097

Gentlemen:

The Wisconsin Department of Transportation is submitting a corrected version of its germane amendment submitted on November 9, 2001 to Clearinghouse Rule 01-097, relating to long truck routes. It was brought to our attention by Senator Breske's office that highway segment CTH "U" from STH 107 to USH 51, which was subsequently withdrawn following the public hearing, was inadvertently left in the amendment. The Department apologizes for this oversight and is hereby submitting a corrected version of its germane amendment.

Accordingly, pursuant to §227.19(4)(b)3, Stats., the Department submits the corrected germane modification to this proposed rule as shown on the attached modified version of rule text. The highway segment which was withdrawn and should have been stricken in the initial germane amendment is now stricken and shown in the shaded portion on the attached page. Please replace the last page of the germane amendment rule text submitted on November 9, 2001, with the attached replacement page.

This germane amendment will not extend the committees' review period. Thank you for your consideration of this proposal.

Sincerely,

√ulie A. Johnson

∕Paralegal

CC:

Bob Cook/Senator Judy Robson/Representative Glenn Grothman/ Representative Jerry Petrowski/Senator Russ Decker/Gary Poulson/

Ashwani Sharma

STH 103 STH 49 S. of Brandon

USH 151 at LaMartine

STH 107 CTH "A"

STH 64

SECTION 2. Trans 276.07(34m) and (34r) are created to read:

Route

From

<u>To</u>

Trans 276.07(34m) LINCOLN COUNTY:

CTH "K" South County Line

STH 64 in Merrill

CTH "Q" CTH "K"

USH 51

(34r) MARATHON COUNTY:

CTH "A" STH 97

CTH "K"

CTH "K" USH 51 N. of Wausau

North County Line

CTH "U" STH 107

USH 51

(END OF RULE TEXT)